DISCLAIMER

Although I work half-time for the Department of Elementary and Secondary Education (DESE) all of the materials in this presentation are presented from the point of view of a Heath resident, not a DESE employee. Any mistakes in the data itself or the conclusions drawn from it, are mine.

I would appreciate any corrections if any of the data are found to be in error.

This PowerPoint was produced by the Heath Regionalization Study Team: Budge Litchfield, Bob Gruen, Barbara Rode, Ken Rocke, and Sarah Carleton (consultant).

Ken Rocke
OUR QUESTION(S)

- Is it in the interests of Heath to regionalize with Hawlemont (K-6)?

  or

- Is it better to remain a full K-12 member of Mohawk Trail?
THE PROCESS: IN ORDER FOR HEATH TO REGIONALIZE WITH HAWLEMONT

- Heath must partially (K-6) withdraw from the Mohawk Trail district
  - OPEB costs must be calculated and a payment plan created
  - The Mohawk Trail regional agreement must be changed
  - All Mohawk Trail towns must vote to approve the change in the regional agreement
- Heath must join the Hawlemont district
  - Charlemont, Hawley and Heath would all need to approve this at their respective town meetings
- The Commissioner of Education must approve the two revised regional school district agreements prior to town meeting votes
IF HEATH DOES NOT REGIONALIZE WITH HAWLEMONT

- The tuition agreement between Mohawk Trail and Hawlemont expires June 30, 2022
- Heath will remain a full K-12 member of Mohawk Trail
- Heath elementary students will attend Mohawk Trail schools
  - Which school(s)? To be negotiated
- Heath elementary students will still be able to attend Hawlemont through School Choice if the Hawlemont School Committee votes to accept them
- Once students are accepted under School Choice, they are guaranteed enrollment in the future
Revisions to the Hawlemont Regional Agreement
OVERVIEW: THE PROPOSED HEATH-HAWLEMONT REGIONAL AGREEMENT

- The Heath Hawlemont Study Group has been working on revising the Hawlemont regional agreement to include Heath as the 3rd town
- Two governance issues have emerged and not been resolved
  - The method of passing the Heath-Hawlemont annual budget at town meetings
  - The method of approving any and all actions of the Heath-Hawlemont School Committee
KEY ELEMENTS OF THE HEATH-HAWLEMONT REGIONAL AGREEMENT IN ITS CURRENT DRAFT

- Two school committee members are elected in each town.
- Each school committee member’s vote is proportional to their town’s relative population.
- Each town has veto power over the school budget in each year.
- Each town has veto power over any action of the school committee.
The provision requiring approval of an annual budget by all three towns gives each town veto power over the annual budget.

The provision requiring at least one school committee member from each town to vote yes to any given school committee action gives each town veto power over each school committee action.

Both of these provisions are not in compliance with current state law and regulation, and would require special legislation to be passed.

These two kinds of veto power might lead to situations detrimental to the fiscal and educational viability of Hawlemont.
PROPOSED 3-TOWN REGIONAL SCHOOL DISTRICT: VOTING THRESHOLDS

<table>
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<tr>
<th>Town</th>
<th>Population (from 2010 Census re: Wikipedia)</th>
<th>Percentage of District Population</th>
<th>Number of School Committee Members</th>
<th>Weighted Vote for Each Member</th>
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BACKGROUND INFORMATION
BACKGROUND INFORMATION

- Demographic trends (declining enrollment)
- Relative wealth of Mohawk Trail and Hawlemont towns
- Chapter 70 funding outlook
- Relative spending levels of Mohawk Trail and Hawlemont
- Fiscal impact of regionalization
DEMOGRAPHIC FINDINGS

- Declining enrollment is a continuing problem for all of the towns and schools in the Mohawk Trail region.
- Declining enrollment affects both education and finances
**Enrollment Continues to Decline**

![Foundation Enrollment Chart](image-url)
ENROLLMENT CONTINUES TO DECLINE

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<th>FY16</th>
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<th>FY20</th>
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<td>150</td>
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<td>Heath</td>
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<td>98</td>
<td>95</td>
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Enrollment continues to decline
## Where Heath Elementary Students Go to School

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<th>02</th>
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## Hawlemont Enrollment by Town

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<th>2019</th>
<th>2020</th>
<th>2021</th>
<th>yearly average</th>
<th>% of total</th>
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<td>69</td>
<td>66</td>
<td>61</td>
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<td>48%</td>
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CHAPTER 70 DATA; COMPARATIVE WEALTH OF TOWNS
**Two DESE Indicators of Relative Wealth of Towns**

- **Combined Effort Yield (CEY) as a percentage of Foundation Budget**
  - A combination of a town’s property wealth and income

- **Target Local Share of Foundation Budget**
  - Capped by law at 82.5% of Foundation Budget
FY22 CEY and Target Local Share Percentages for Franklin County Towns

Franklin County Towns' Combined Effort Yield and Target Local Share Percentages of Foundation Budget

Heath Regionalization Study Team: Major Findings
FY22 CEY and Target Local Share Percentages for Mohawk Trail and Hawlemont Towns

Hawlemont and Mohawk Trail School Districts' Towns' Combined Effort Yield and Target Local Share Percentages of Foundation Budget

Rowe: 326%, Combined Effort Yield as a Percentage of Foundation Budget, Target Local Share Percentage of Foundation Budget
Ashfield: 90%, 82.5%
Hawley: 81%, 80.8%
Plainfield: 80%, 79.7%
Shelburne: 74%, 74.2%
Colrain: 64%, 64.3%
Budkland: 62%, 61.6%
Charlemont: 52%, 52.2%
Heath: 42%, 42.0%
## Three Town Fiscal Comparison

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<th>Data Year</th>
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<th>Town</th>
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<td>DOR</td>
<td>2018</td>
<td>Population</td>
<td>1,245</td>
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<td>DESE</td>
<td>2020</td>
<td>Resident public school students**</td>
<td>148</td>
<td>37</td>
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<tr>
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<td>2020/2018</td>
<td>Resident public school students as a percentage of total population</td>
<td>12%</td>
<td>11%</td>
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<td>DOR</td>
<td>2017</td>
<td>Income per capita</td>
<td>21,360</td>
<td>19,063</td>
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<td>DOR</td>
<td>2020</td>
<td>Residential tax rate</td>
<td>19.51</td>
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<td>DOR</td>
<td>2020</td>
<td>Education spending as a percentage of town budget</td>
<td>49%</td>
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<td>DOR</td>
<td>2018/2020</td>
<td>Free cash and stabilization as a percentage of town budget</td>
<td>9%</td>
<td>45%</td>
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<td>DESE</td>
<td>2020</td>
<td>Chapter 70 'Target Local Share' (percentage of Foundation Budget)</td>
<td>47%</td>
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*This data was taken from the District Town Data Tool on DESE's website:  [https://www.doe.mass.edu/research/radar/district-town-data.xlsx](https://www.doe.mass.edu/research/radar/district-town-data.xlsx)*

**Some variance between this data and Chapter 70 Foundation Enrollment is to be expected**
Mohawk Trail and Hawlemont: Comparison of District Reserves

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<th>Reserves</th>
<th>Hawlemont End of Year (EOY) balances</th>
<th>Mohawk Trail End of Year (EOY) balances</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>FY19</td>
<td>FY20</td>
</tr>
<tr>
<td>Revolving accounts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Circuit-breaker reimbr.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Charter school reimbr.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>School lunch</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Athletics</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tuitions - choice</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tuitions - other</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Transportation reimbr.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other local receipts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Private grants</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Excess &amp; Deficiency</td>
<td></td>
<td></td>
</tr>
<tr>
<td>ESSER</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other reserves</td>
<td></td>
<td></td>
</tr>
<tr>
<td>totals</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
## Two District Fiscal Comparison

<table>
<thead>
<tr>
<th>Data Source</th>
<th>Data Year</th>
<th>Indicator</th>
<th>District</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Hawlemont</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Enrollment</td>
<td>Mohawk Trail</td>
</tr>
<tr>
<td></td>
<td></td>
<td>PPX</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Combined reserves (revolving, E&amp;D)</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reserves as a percentage of budget</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>School choice $$ net balance</td>
<td></td>
</tr>
</tbody>
</table>
What the data is telling us:

- By this measure of relative wealth, Charlemont and Heath are the least wealthy Mohawk Trail / Hawlemont towns.
- Ashfield, Hawley, Plainfield and Shelburne have somewhat similar levels of relative wealth.
CHAPTER 70 DATA: COMPARATIVE REVENUES OF SCHOOL DISTRICTS
**Actual Net School Spending**

**What is it?**
- A combined total of
  - Chapter 70 Aid
  - Local Contributions

**Why is it important?**
- One measure of comparative spending of school districts
FY21 Actual Net School Spending: Franklin County School Districts

FY21 Franklin County School Districts
Actual Net School Spending by Component Parts
(Per Resident Student)
**FY21 Actual Net School Spending: Mohawk Trail, Hawlemont, and Rowe (Table)**

<table>
<thead>
<tr>
<th>District</th>
<th>Fiscal Year</th>
<th>District Foundation Enrollment</th>
<th>PP Local</th>
<th>Per Pupil Actual Net School Spending</th>
<th>Per Pupil Chapter 70 Aid</th>
<th>Per Pupil Foundation Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rowe</td>
<td>2021</td>
<td>50</td>
<td>10,624</td>
<td>2,254</td>
<td>542</td>
<td>24,168</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Hawlemont</td>
<td>2021</td>
<td>93</td>
<td>6,945</td>
<td>6,068</td>
<td>774</td>
<td>4,388</td>
</tr>
<tr>
<td>Mohawk Trail</td>
<td>2021</td>
<td>901</td>
<td>7,171</td>
<td>4,402</td>
<td>2,320</td>
<td>3,061</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
FY21 Actual Net School Spending: Mohawk Trail, Hawlemont, and Rowe (Chart)

FY21 Hawlemont, Mohawk Trail and Rowe School Districts Actual Net School Spending by Component Parts (Per Resident Student)

- Rowe: $10,624 (Contribution), $2,254 (Foundation Aid), $542 (Hold Harmless), $24,168 (District Contribution)
- Hawlemont: $6,945 (Contribution), $6,068 (Foundation Aid), $774 (Hold Harmless), $18,175 (District Contribution)
- Mohawk Trail: $7,171 (Contribution), $4,402 (Foundation Aid), $2,320 (Hold Harmless), $16,955 (District Contribution)

Contribution Per Pupil
Foundation Aid Per Pupil
Hold Harmless Aid Per Pupil
District (Local) Contribution Per Pupil

Contribution Per Pupil District (Local) Contribution Above Required

Heath Regionalization Study Team: Major Findings
WHAT THE DATA IS TELLING US:

- Mohawk Trail is receiving considerably more Hold Harmless Aid on a per pupil basis than is Hawlemont
- Hawlemont is receiving more combined local and state revenue (ANSS) than is Mohawk Trail
- Hawlemont’s member towns’ Local Contributions Above Required are considerably higher than Mohawk Trail’s
- Hawlemont’s Foundation Aid is greater than Mohawk Trail’s, indicating greater student need
CHAPTER 70 DATA: HOLD HARMLESS AID
Hold Harmless Aid ‘absorbs’ most increases in Chapter 70 Aid

Hold Harmless Aid

- Also known as ‘grandfathered aid’
- Aid over and above what the Foundation Formula indicates
- A consequence of declining enrollment

Chapter 70 Aid increases

- The Student Opportunity Act Chapter 70 Aid increases target less wealthy districts
- Per pupil minimums are included for districts that would otherwise see no increases
COMPARING FY22 HOLD HARMLESS AID AND CH70 INCREASES FOR SELECTED FRANKLIN COUNTY SCHOOL DISTRICTS
WHAT THE DATA IS TELLING US

- Given the amount of hold harmless aid that Franklin County school districts are receiving, it is likely that
  - Chapter 70 increases over the next few years will be limited to per pupil minimums ($30 PP for FY22)
- Therefore, absent efficiencies gained through regionalization or significant collaboration, future costs of normal inflationary increases in school budgets will either result in increased local assessments, or will necessitate reductions in educational services.
- If Hold Harmless Aid is ever reduced or restricted, Franklin County school districts will be particularly vulnerable.
Comparing enrollment through school choice and through tuition agreements

<table>
<thead>
<tr>
<th>Tuition agreements</th>
<th>School Choice</th>
</tr>
</thead>
<tbody>
<tr>
<td>District to district (e.g. Mohawk Trail and Hawlemont)</td>
<td>Parental choice</td>
</tr>
<tr>
<td>Elementary only</td>
<td>$5,000 (set by state law, hasn’t changed in 30 years)</td>
</tr>
<tr>
<td>Negotiated price (currently $11,500)</td>
<td>Always available to families</td>
</tr>
<tr>
<td>Current Mohawk Trail - Hawlemont agreement expires June 2022</td>
<td>Must be approved by school committee of receiving district</td>
</tr>
</tbody>
</table>
FISCAL IMPACT OF REGIONALIZATION
**THE METHOD BY WHICH HEATH SCHOOL CHILDREN ARE ENROLLED AT HAWLEMONT HAS FISCAL CONSEQUENCES**

- In the following analysis
  - All enrollment and revenue/cost numbers are modeled on FY21
  - The total amount of Chapter 70 Aid of Mohawk Trail and Hawlemont does not change

- The methods of enrollment are:
  1. District membership
  2. School Choice program
  3. Tuition Agreement between Mohawk Trail and Hawlemont
DATA AND CALCULATION NOTES

- FY21 Actual Net School Spending enrollment and spending data are derived from DESE profiles.xls workbook
- Transportation costs are not included
- Special Education costs are not included
- Choice costs are limited to base rate (does not include SPED costs charge-backs)
WHAT DOES A SEAT COST? (WITH APOLOGIES TO THE AIRLINES)

Choice seat
$5,000

Tuition Agreement seat
$11,500

District Member seat
$18,175
## Hawlemont Enrollment by Town

<table>
<thead>
<tr>
<th>District</th>
<th>Town</th>
<th>2019</th>
<th>2020</th>
<th>2021</th>
<th>yearly average</th>
<th>% of total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heath-Hawlemont 'member' towns</td>
<td>Charlemont</td>
<td>69</td>
<td>66</td>
<td>61</td>
<td>65</td>
<td>48%</td>
</tr>
<tr>
<td></td>
<td>Hawley</td>
<td>16</td>
<td>17</td>
<td>10</td>
<td>14</td>
<td>10%</td>
</tr>
<tr>
<td></td>
<td>Heath</td>
<td>31</td>
<td>32</td>
<td>31</td>
<td>31</td>
<td>23%</td>
</tr>
<tr>
<td>Choice students</td>
<td></td>
<td>35</td>
<td>28</td>
<td>16</td>
<td>26</td>
<td>19%</td>
</tr>
<tr>
<td>enrollment totals</td>
<td></td>
<td>151</td>
<td>143</td>
<td>118</td>
<td>137</td>
<td>100%</td>
</tr>
</tbody>
</table>
## FY21 Revenues for Heath Students Enrolled in Hawlemont Modeled: Tuition Agreement, Choice, District Membership

<table>
<thead>
<tr>
<th>Town</th>
<th>FY21 Enrollment method</th>
<th>Status</th>
<th>Cost set by</th>
<th>Revenue per enrolled student</th>
<th>2021 Enrollment</th>
<th>Revenues to Hawlemont RSD</th>
<th>Difference from Tuition Agreement revenue</th>
<th>Revenue difference between enrollment by choice and enrollment by district membership</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heath</td>
<td>Tuition actual</td>
<td>Tuition agreement</td>
<td>$11,500</td>
<td>29</td>
<td>$333,500</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Choice</td>
<td>modeled (what if?)</td>
<td>State law</td>
<td>$5,000</td>
<td>29</td>
<td>$145,000</td>
<td>$(188,500)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Member</td>
<td>modeled (what if?)</td>
<td>Hawlemont FY21 ANSS*</td>
<td>$18,175</td>
<td>29</td>
<td>$527,075</td>
<td>$193,575</td>
<td>$382,075</td>
<td></td>
</tr>
</tbody>
</table>

### Assumptions:
- Number of Heath students enrolled is constant (e.g., if choice, all Heath families choose choice to Hawlemont).
- Heath Per Pupil (PP) assessment equals FY21 Hawlemont district PP assessment.
- Per Pupil Chapter 70 Aid (Foundation Aid plus Hold Harmless Aid) equals PP FY21 Hawlemont Ch70 Aid.
- ANSS: Actual Net School Spending (combination of Chapter 70 Aid and Local Assessments).
# FY21 Costs to Mohawk Trail for Heath Students Enrolled in Hawlemont Modeled: Tuition Agreement, Choice, District Membership

<table>
<thead>
<tr>
<th>Town</th>
<th>FY21 Enrollment method</th>
<th>Status</th>
<th>Cost set by</th>
<th>Cost per Heath student enrolled in Hawlemont</th>
<th>2021 Enrollment</th>
<th>Costs to Mohawk Trail Regional</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heath</td>
<td>Tuition</td>
<td>actual</td>
<td>Tuition agreement</td>
<td>$11,500</td>
<td>29</td>
<td>$333,500</td>
</tr>
<tr>
<td>Choice</td>
<td>modeled (what if?)</td>
<td>State law</td>
<td>$5,000</td>
<td>29</td>
<td>$145,000</td>
<td>$188,500</td>
</tr>
<tr>
<td>Member</td>
<td>modeled (what if?)</td>
<td>Mohawk Trail FY21 ANSS</td>
<td>$16,955</td>
<td>29</td>
<td>$491,695</td>
<td>$158,195</td>
</tr>
</tbody>
</table>

**Assumptions:**

- Number of Heath students enrolled is constant (e.g. if choice, all Heath families choose choice to Hawlemont)
### FY21 costs to Heath for students enrolled in Hawlemont: Tuition agreement, Choice, District membership

<table>
<thead>
<tr>
<th>Town</th>
<th>FY21 Enrollment method</th>
<th>Status</th>
<th>Assessment paid to</th>
<th>Per Pupil Assessment (Required Local Contribution + Local Contribution Above Required)</th>
<th>2021 Enrollment</th>
<th>Costs to Town of Heath</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heath</td>
<td>Tuition</td>
<td>actual</td>
<td>Mohawk Trail</td>
<td>$10,232</td>
<td>29</td>
<td>$296,728</td>
</tr>
<tr>
<td></td>
<td>Choice</td>
<td>modeled (what if?)</td>
<td>Mohawk Trail</td>
<td>$10,232</td>
<td>29</td>
<td>$296,728</td>
</tr>
<tr>
<td></td>
<td>Member</td>
<td>modeled (what if?)</td>
<td>Hawlemont</td>
<td>$11,333</td>
<td>29</td>
<td>$328,657</td>
</tr>
</tbody>
</table>

**Assumptions**

- Number of Heath students enrolled is constant (e.g. if choice, all Heath families choose choice to Hawlemont)
- Hawlemont uses additional Heath membership income to increase Hawlemont budget
FOR HEATH, IT’S NOT A CRISIS, IT’S A DECISION POINT

- If Heath regionalizes with Hawlemont, Heath schoolchildren will receive a good education at Hawlemont.
- If Heath does not regionalize with Hawlemont, and Mohawk Trail extends the tuition agreement, the current arrangement will continue.
- If Heath does not regionalize with Hawlemont, and Mohawk Trail does not extend the tuition agreement, Heath schoolchildren will receive a good education at Mohawk Trail schools, and –
- Some parents will likely choose their children to Hawlemont, where they will receive a good education.
Concerns

- Hawlemont Budget instability
- Hawlemont percentile ranking
- Hawlemont SC delay of hybrid option
- Hawlemont communication challenges

Findings

- Heath joining Hawlemont could pose a fiscal risk to Heath
- Hawlemont SC exploring alternative Central Office creates a larger divide
- Recommend staying in Mohawk Trail District
Bob Gruen

- Goal after the closing of Heath School - What did I promise?
- Efforts to listen and respond
- Tipping point
**Budge Litchfield**

- **Education:** Innovative and professionally recognized HAY program.
  - Strong staff and administrative team working with DESE to address student performance issues (other schools work through this also).
  - Aspects of site provide unique hands-on, project-based learning opportunities.

- **District Cost Risks:** Small district very vulnerable to unplanned large financial obligations (OOD Placements)
  - Hawlemont does not have many reserve funds left and Heath has a large tax rate.

- **Proximity:** for many Heath kids, the shortest bus ride is to Hawlemont.

- **Governance:** Two voting elements remain in the proposed revision to the Hawlemont Regional Agreement, they are unworkable and unreasonable.

- **2 District Plans:** Current HRSC pushing to separate from MTRSD in many ways, we are full members and that seems to work well for us.

- **Withdrawal from MTRSD:** Complex legal stuff, OPEB, verbal agreement was reached, must be revisited.

- **MOST IMPORTANT, KID’S EDUCATION:** most facts presented in slides but communication with families and voters is imperative, this is a big deal (to say the least).
Ken Rocke (personal opinions, not representing DESE)

- Heath elementary students will receive a good education at either/both Hawlemont and Mohawk Trail
- There is no clear economic benefit to Heath in joining the Hawlemont RSD
- The risks and costs of regionalizing with Hawlemont appear to outweigh the likely benefits
- Even if outstanding issues can be resolved, it’s unlikely that the process can be concluded this year
- Therefore, Heath should begin conversations with Mohawk Trail immediately to determine which Mohawk Trail elementary school Heath elementary students will attend in SY 22-23